



NUCLEAR WASTE SOCIÉTÉ DE GESTION
MANAGEMENT DES DÉCHETS
ORGANIZATION NUCLÉAIRES

September 19, 2012

The Town of Saugeen Shores
P.O. Box 820, 600 Tomlinson Drive
Port Elgin, ON N0H 2C0

Attn: Mr. Larry Allison

Re: Adaptive Phased Management Initial Screening – The Town of Saugeen Shores

Dear Mr. Allison,

Further to the Town of Saugeen Shores' request to Learn More about the Adaptive Phased Management program and request for an initial screening, I am pleased to attach a report outlining the findings from the initial screening, as described in the Process for Selecting a Site for Canada's Deep Geological Repository for Used Nuclear Fuel (May, 2010). As you know, the purpose of the initial screening in Step 2 of the process is to determine whether, based on readily-available information and five screening criteria, there are any obvious conditions that would exclude the Town of Saugeen Shores from further consideration in the site selection process.

As the report indicates, the review of readily available information and the application of the five initial screening criteria did not identify any obvious conditions that would exclude the Town of Saugeen Shores from further consideration in the NWMO site selection process. The initial screening suggests that the Town comprises geological formations that are potentially suitable for hosting a deep geological repository for Canada's used nuclear fuel. It is important to note that this initial screening has not confirmed the suitability of your community. Should your community choose to continue to explore its potential interest in the project, your area would be the subject of progressively more detailed assessments against both technical and social factors. Several years of studies would be required to confirm whether a site within your area could be demonstrated to safely contain and isolate used nuclear fuel.

The process for identifying an informed and willing host community for a deep geological repository for the long-term management of Canada's used nuclear fuel is designed to ensure, above all, that the site which is selected is safe and secure for people and the environment, now and in the future. The NWMO expects that the selection of a preferred site would take between seven to ten years. It is important that any community which decides to host this project base its decisions on an understanding of the best scientific and social research available and its own aspirations. Should the Town of Saugeen Shores continue to be interested in exploring the project, over this period there would be ongoing engagement of your community, surrounding communities and others who may be affected. By the end of this process, Saugeen Shores as a whole community would need to clearly demonstrate that it is willing to host the repository in order for this project to proceed.

The next evaluation step would be to conduct a feasibility study as described in Step 3 of the site selection process. This feasibility study would focus on areas selected in collaboration with the community. As your community considers whether it is interested in advancing to the feasibility study phase, the NWMO encourages you to continue community discussion and further learning about the project. Support programs are available to assist your community to reflect on its long-term vision and whether this project is consistent with achieving that vision. Programs and resources are also available to engage your community residents in learning more about this project and becoming involved. We would be very pleased to provide further information about these programs.

Once again, I thank you for taking the time to learn about Canada's plan for the safe, secure management of Canada's used nuclear fuel.

Sincerely,

A handwritten signature in blue ink that reads "Kathryn Shaver". The signature is fluid and cursive, with a long horizontal flourish extending to the right.

Kathryn Shaver,
Vice President, APM Public Engagement and Site Selection

Enc.

c. Mayor Mike Smith

**SUMMARY REPORT
INITIAL SCREENING FOR SITING A DEEP GEOLOGICAL
REPOSITORY FOR CANADA'S USED NUCLEAR FUEL**

The Corporation of the Town of Saugeen Shores

Report

**SUMMARY REPORT
INITIAL SCREENING FOR SITING A DEEP GEOLOGICAL
REPOSITORY FOR CANADA'S USED NUCLEAR FUEL**

**The Corporation of the Town of
Saugeen Shores**

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Project Number:

60247068-4a

Date:

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Executive Summary

On May 14, 2012, the Corporation of the Town of Saugeen Shores expressed interest in learning more about the Nuclear Waste Management Organization's (NWMO) site selection process to find an informed and willing community to host a deep geological repository for Canada's used nuclear fuel (NWMO, 2010). This report summarizes the findings of an initial screening, conducted by AECOM (2012), to evaluate the potential suitability of the Town of Saugeen Shores against five screening criteria using readily available information. The purpose of the initial screening is to identify whether there are any obvious conditions that would exclude the Town of Saugeen Shores from further consideration in the site selection process. The initial screening focused on the areas within the boundaries of the Town of Saugeen Shores. At the request of the Town, the areas west of Highway 21 were not included in the initial screening. The Council wishes to preserve those areas for future expansion. Other areas which Council may identify for future expansion would be considered during subsequent site evaluation stages if the Town of Saugeen Shores remains interested in the site selection process. Areas within neighbouring municipalities were also not included in the initial screening.

The review of readily available information and the application of the five initial screening criteria did not identify any obvious conditions that would exclude the Town of Saugeen Shores from being further considered in the NWMO site selection process. The initial screening indicates that there are geological formations within the boundaries of the Town that are potentially suitable for safely hosting a deep geological repository. Potentially suitable host formations include the Upper Ordovician shale and limestone units that comprise the geology of the Town at typical repository depths.

It is important to note that the intent of this initial screening is not to confirm the suitability of the Town of Saugeen Shores to host a deep geological repository, but rather to provide early feedback on whether there are known reasons to exclude it from further consideration. Should the community of Saugeen Shores remain interested in continuing with the site selection process, more detailed studies would be required to confirm and demonstrate whether the Town of Saugeen Shores contains sites that can safely contain and isolate used nuclear fuel. The process for identifying an informed and willing host community for a deep geological repository for Canada's used nuclear fuel is designed to ensure, above all, that the site which is selected is safe and secure for people and the environment, now and in the future.

The five initial screening criteria are defined in the site selection process document (NWMO, 2010) and relate to: having sufficient space to accommodate surface and underground facilities, being outside protected areas and heritage features, absence of known groundwater resources at repository depth, absence of known natural resources and avoiding known hydrogeologic and geologic conditions that would make an area or site unsuitable for hosting a deep geological repository.

1. Introduction

In May 2010, the NWMO published and initiated a nine-step site selection process to find an informed and willing community to host a deep geological repository for Canada's used nuclear fuel (NWMO, 2010). The site selection process is designed to address a broad range of technical, social, economic and cultural factors as identified through dialogue with Canadians, including Aboriginal peoples, and draws from experiences and lessons learned from past work and processes developed in Canada to site facilities for the management of other hazardous material. It also draws from similar projects in other countries pursuing the development of deep geological repositories for used nuclear fuel. The suitability of potential candidate sites will ultimately be assessed against a number of site evaluation factors, both technical and social in nature.

The site evaluation process includes three main phases over a period of several years, with each step designed to evaluate the site in progressively greater detail upon request of the community. The three site evaluation phases include: Initial Screenings to evaluate the potential suitability of the community against a list of initial screening criteria using readily available information (Step 2); Feasibility Studies to determine if candidate sites within the proposed areas are potentially suitable for developing a safe deep geological repository for used nuclear fuel (Step 3); and Detailed Site Evaluations, at one or more selected sites, to confirm suitability based on detailed site evaluation criteria (Step 4). It is up to the communities to decide whether they wish to continue to participate in each step of the process.

2. Objective of the Initial Screening

The overall objective of the initial screening is to evaluate proposed geographic areas against a list of screening criteria using readily available information. Initial screening criteria (NWMO, 2010) require that:

1. The site must have enough available land of sufficient size to accommodate the surface and underground facilities.
2. This available land must be outside of protected areas, heritage sites, provincial parks and national parks.
3. This available land must not contain known groundwater resources at the repository depth, so that the repository site is unlikely to be disturbed by future generations.
4. This available land must not contain economically exploitable natural resources as known today, so that the repository site is unlikely to be disturbed by future generations.
5. This available land must not be located in areas with known geological and hydrogeological characteristics that would prevent the site from being safe, considering the safety factors outlined in Section 6 of the Site Selection Document (NWMO, 2010).

For cases where readily available information is limited and where assessment of some of the criteria is not possible at the initial screening stage the area would be advanced to the feasibility study stage for more detailed evaluation if the community remains interested in participating in the siting process.

3. Initial Screening Assessment

This section provides a summary evaluation of each of the five initial screening criteria for the Town of Saugeen Shores, based on readily available information (AECOM, 2012). The intent of this evaluation is not to conduct a detailed analysis of all available information or identify specific potentially suitable sites, but rather to identify any obvious conditions that would exclude the Town of Saugeen Shores from being further considered in the site selection process.

The Town of Saugeen Shores is approximately 174 km² in size and is located along the shore of Lake Huron within Bruce County in southern Ontario, between Owen Sound and Goderich.

Screening Criterion 1: The site must have enough available land of sufficient size to accommodate the surface and underground facilities.

The review of readily available information indicates that the Town of Saugeen Shores contains sufficient land to accommodate the repository's surface and underground facilities. Surface facilities will require a land parcel of about 1 km by 1 km (100 ha) in size, although some additional space may be required to satisfy regulatory requirements. The underground footprint of the repository is about 1.5 km by 2.5 km (375 ha) at a typical depth of about 500 m.

The Town of Saugeen Shores is a relatively small municipality approximately 174 km² in size. As mentioned earlier in the report, the initial screening focussed on the area east of Highway 21, which has a surface area of approximately 131 km². The area west of Highway 21 was not included in the initial screening at the request of the Town. The Council wishes to preserve those areas for future expansion.

The main land constraints and protected lands include parts of the settlement areas of Port Elgin and Southampton (approximately 10 km²), parts of the hamlets of Burgoyne and North Bruce (less than 1 km²), the Saugeen Bluffs Conservation Area (approximately 2 km²), and the Saugeen River. There remains sufficient land area outside of these constraints to potentially accommodate the surface and underground footprints of the repository (approximately 1 km² and 3.75 km², respectively). Most of the Town of Saugeen Shores could be accessed from Highway 21 and the numerous subsidiary county and rural roads which cross the area.

As discussed under screening criterion 5, readily available information suggests that the Town of Saugeen Shores has the potential of containing sufficient volumes of host rock at depth to accommodate underground facilities associated with a deep geological repository. This would have to be confirmed in subsequent site evaluation stages if the community remains interested in continuing to participate in the site selection process.

At this early stage of the site evaluation process, despite its relatively small size, the Town of Saugeen Shores appears to contain sufficient areas to accommodate the repository's surface and underground facilities. Land availability and the feasibility of locating a repository within the Town would be further assessed during subsequent stages of the evaluation process if the Town of Saugeen Shores continues to be interested in the site selection process.

Screening Criterion 2: Available land must be outside of protected areas, heritage sites, provincial parks and national parks.

The review of readily available information shows that the Town of Saugeen Shores contains sufficient land outside of protected areas, heritage sites, provincial parks and national parks to accommodate the repository's facilities.

There is one provincial park, one conservation area, and one provincially significant wetland within the Town of Saugeen Shores. The Saugeen Bluffs Conservation Area is located in the southeastern corner of the Town and is

approximately 2 km² in size. The MacGregor Point Provincial Park and the MacGregor Point Wetland Complex are situated in the southwestern corner of the Town, along the shoreline of Lake Huron, in the area west of Highway 21 not included in this initial screening. There are 10 documented archeological sites within the Town of Saugeen Shores. These are localized and small in size and generally concentrated around water features such as lakes and rivers and the settlements of Port Elgin and Southampton. There are no National Historic Sites in the Town of Saugeen Shores.

The absence of locally protected areas or heritage sites would need to be confirmed in discussion with the community and Aboriginal peoples in the area during subsequent site evaluation stages if the community remains interested in continuing with the site selection process.

Screening Criterion 3: Available land must not contain known groundwater resources at the repository depth, so that the repository site is unlikely to be disturbed by future generations.

The review of available hydrogeological information did not identify any known groundwater resources at repository depth beneath the Town of Saugeen Shores. The Ministry of the Environment Water Well Records indicates that no potable water supply wells are known to exploit aquifers at typical repository depths (approximately 500 m) within the Town of Saugeen Shores or the surrounding areas. All water wells known in the Town of Saugeen Shores obtain water from overburden or shallow bedrock sources at depths less than 183 m below ground surface.

The potential for groundwater resources at the typical repository depth beneath the Town of Saugeen Shores is very low. Experience from other areas in southern Ontario and the detailed site characterization work recently completed at the nearby Bruce nuclear site for OPG's proposed Deep Geologic Repository for Low and Intermediate Level Radioactive Waste suggests that there is no active deep groundwater system at typical repository depths due to the very low hydraulic conductivities of the Upper Ordovician units. The active groundwater system is shallow and limited to the upper approximately 200 m.

The absence of groundwater resources at repository depth would need to be confirmed during subsequent site evaluation stages if the community remains interested in continuing with the site selection process.

Screening Criterion 4: Available land must not contain economically exploitable natural resources as known today, so that the repository site is unlikely to be disturbed by future generations.

Based on the review of available information, the Town of Saugeen Shores contains sufficient land, free of known economically exploitable natural resources to accommodate the required repository's facilities.

The review of available information indicates that there are no known oil and gas pools within the Town of Saugeen Shores. Two historic exploration wells drilled within the Town for hydrocarbon exploration resulted in dry holes with no production. The potential for historical and new conceptual hydrocarbon plays would have to be further examined during subsequent site evaluation stages, if the community remains interested in continuing with the site selection process.

There are currently no operating mines within the Town. There is no record of metallic mineral production in the past, and no exploration potential for metallic minerals has been identified within the Town of Saugeen Shores. Known non-metallic mineral resources in the region include bedrock-derived crushed stone, natural surficial sand and gravel resources, salt and building stone. Current licensed non-metallic mineral extraction in the Town of Saugeen Shores is limited to shallow sand and gravel resources. The risk that these resources pose for future human intrusion is negligible, as quarrying operations would be limited to shallow depths.

Screening Criterion 5: Available land must not be located in areas with known geological and hydrogeological characteristics that would prevent the site from being safe, considering the outlined safety factors in Section 6 of the Site Selection Document.

Based on the review of available geological and hydrogeological information, the Town of Saugeen Shores comprises lands that do not contain obvious known geological and hydrogeological conditions that would make the area unsuitable for hosting a deep geological repository.

The safety-related geoscientific factors outlined in Section 6 of the Site Selection Document (NWMO, 2010) relate to: safe containment and isolation of used nuclear fuel; long-term resilience to future geological processes and climate change; safe construction, operation and closure of the repository; isolation from future human activities; and amenability to site characterization and data interpretation activities. At this early stage of the site evaluation process, where limited data at repository depth exist, these factors are assessed using readily available information with the objective of identifying any obvious unfavourable hydrogeological and geological conditions that would exclude the Town of Saugeen Shores from further consideration. The safety factors would be gradually assessed in more detail as the site evaluation process progresses and more site specific data are collected during subsequent evaluation phases, provided the community remains interested in continuing in the site selection process.

Safe Containment and Isolation

The geological and hydrogeological conditions of a suitable site should promote long-term containment and isolation of used nuclear fuel and retard the movement of any potentially released radioactive material. This requires that the repository be located at a sufficient depth, typically around 500 m, in a sufficient rock volume with characteristics that limit groundwater movement.

The review of readily available information indicates that the Town of Saugeen Shores contains areas with no obvious geological and hydrogeological conditions that would fail the containment and isolation requirements. The Upper Ordovician shale and limestone units that are found at typical repository depth beneath the Town of Saugeen Shores are potentially suitable for hosting a deep geological repository for used nuclear fuel. These formations exist at a sufficient depth and in sufficient volumes to host a deep geological repository. They are also expected to have hydrogeological characteristics that would limit groundwater movement. Experience from other areas in southern Ontario indicates that the deep groundwater regime within the Upper Ordovician units in this region is diffusion dominated and isolated from the shallow groundwater system. Additional geoscientific characteristics that may have an impact on the containment and isolation functions of a deep geological repository for used nuclear fuel beneath the Town of Saugeen Shores, such as the mineralogy of the rock, the geochemical composition of the groundwater and rock porewater, and the thermal and geomechanical properties of the rock, would need to be further assessed during subsequent site evaluation stages, provided the community remains interested in continuing with the site selection process.

Long-Term Stability

A suitable site for hosting a repository is a site that would remain stable over the very long-term in a manner that will ensure that the performance of the repository will not be substantially altered by future geological and climate change processes, such as earthquakes or glaciation. A full assessment of this geoscientific factor requires detailed site specific data that would be typically collected and analyzed through detailed field investigations. At this early stage of the site evaluation process the long-term stability factor is evaluated by assessing whether there is any evidence that would raise concerns about the long-term hydrogeological and geological stability of the Town of Saugeen Shores.

The review did not reveal any obvious geological or hydrogeological conditions that would clearly fail to meet the long-term stability requirement for a potential repository within the Town of Saugeen Shores. The Town is underlain by the Precambrian crystalline basement of the Grenville Province, which has remained tectonically stable since approximately 970 million years ago. The geology of the Town of Saugeen Shores is typical of many areas of southern Ontario, which has been subjected to numerous glacial cycles during the last million years. Glaciation is a significant past perturbation that could occur in the future. However, findings from studies conducted in other areas of southern Ontario suggest that the deep subsurface Paleozoic sedimentary formations have remained largely unaffected by past perturbations such as glaciations. These findings would need to be further assessed during subsequent site evaluation stages, provided the community remains interested in continuing with the site selection process.

Potential for Human Intrusion

The site should not be located in areas where the containment and isolation functions of the repository are likely to be disrupted by future human activities such as exploration or mining. Therefore, the repository should not be located within rock formations containing exploitable groundwater resources (aquifers) at repository depth and economically exploitable natural resources and other valuable commodities as known today.

This factor has already been addressed under screening criteria 3 and 4 above, which suggest that the potential for deep groundwater resources at repository depth is very low, and that there are no known economically exploitable natural resources within the Town of Saugeen Shores. The potential for hydrocarbon plays would have to be further examined during subsequent site evaluation stages, if the community remains interested in continuing with the site selection process.

Amenability to Construction and Site Characterization

The characteristics of a suitable site should be favourable for the safe construction, operation, closure and long-term performance of the repository. This requires that the strength of the host rock and in situ stress at repository depth are such that the repository could be safely excavated, operated and closed without unacceptable rock instabilities; and that the soil cover depth over the host rock should not adversely impact repository construction and site investigation activities. Similarly, the host rock geometry and structure should be predictable and amenable to site characterization and interpretation activities.

From a constructability perspective, limited site specific information is available on the local rock strength characteristics and in situ stresses for the Town of Saugeen Shores. However, available information from other locations in southern Ontario suggests that the Upper Ordovician limestone and shale units have favourable geomechanical characteristics and are amenable to the type of excavation activities involved with the development of a deep geological repository for used nuclear fuel.

In terms of predictability of the geologic formations and amenability to site characterization activities, the review of available information on the bedrock geology for the Town of Saugeen Shores did not reveal any conditions that would make the rock mass unusually difficult to characterize. The sedimentary sequence beneath the Town of Saugeen Shores is consistent with the regional geological framework for southern Ontario. The Paleozoic bedrock stratigraphy is characterized by minimal structural complexity and a simple geometry, providing a basis for the subsurface predictability of stratigraphic formations.

4. Initial Screening Findings

This summary report presents the results of an initial screening to assess the potential suitability of the Town of Saugeen Shores against five initial screening criteria using readily available information. The initial screening focused on the areas within the boundaries of the Town of Saugeen Shores. At the request of the Town of Saugeen Shores, the area west of Highway 21 was not included in the initial screening. The Council wishes to preserve those areas for future expansion. Other areas which Council may identify for future expansion would be considered during subsequent site evaluation stages if the Town of Saugeen Shores remains interested in the site selection process. Areas within neighbouring municipalities were also not included in the initial screening.

As outlined in the NWMO's site selection process (NWMO, 2010), the five initial screening criteria relate to: having sufficient space to accommodate surface facilities, being outside protected areas and heritage sites, absence of known groundwater resources at repository depth, absence of known economically exploitable natural resources and avoiding known hydrogeologic and geologic conditions that would make an area or site unsuitable for hosting a deep geological repository.

The review of readily available information and the application of the five initial screening criteria did not identify any obvious conditions that would exclude the Town of Saugeen Shores from being further considered in the NWMO site selection process. The initial screening indicates that there are geological formations within the boundaries of the Town that are potentially suitable for safely hosting a deep geological repository. Potentially suitable host formations include the Upper Ordovician shale and limestone units that comprise the geology of the Town of Saugeen Shores at typical repository depths.

It is important to note that at this early stage of the site evaluation process, the intent of the initial screening was not to confirm the suitability of the Town of Saugeen Shores, but rather to identify whether there are any obvious conditions that would exclude it from the site selection process. Should the Town of Saugeen Shores remain interested in continuing with the site selection process, several years of progressively more detailed studies would be required to confirm and demonstrate whether the Town contains sites that can safely contain and isolate used nuclear fuel.

The process for identifying an informed and willing host community for a deep geological repository for Canada's used nuclear fuel is designed to ensure, above all, that the site which is selected is safe and secure for people and the environment, now and in the future.

5. References

AECOM, 2012:

Initial Screening for Siting a Deep Geological Repository for Canada's Used Nuclear Fuel – Town of Saugeen Shores, Ontario. AECOM Report Number 60247068-4

NWMO, 2010:

Moving Forward Together: Process for Selecting a Site for Canada's Deep Geological Repository for Used Nuclear Fuel, Nuclear Waste Management Organization, May 2010. (Available at www.nwmo.ca)